

**Davis Joint Unified School District
2009-10 Adoption Budget**

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Davis Joint Unified School District

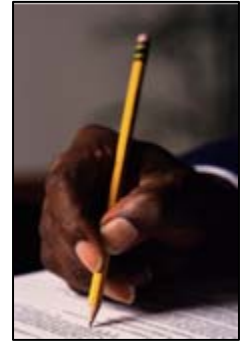


BOARD OF TRUSTEES

Gina Daleiden, President
Tim Taylor, Vice President
Sheila Allen, Trustee
Richard Harris, Trustee
Susan Lovenburg, Trustee

ADMINISTRATION

Dr. James Q. Hammond, Superintendent
Bruce Colby, Associate Superintendent of Business Services
Kevin French, Associate Superintendent of Human Resources
and Secondary Education
Clark Bryant, Assistant Superintendent for Instructional Services
and Elementary Education



MISSION

It is the Mission of the Davis Joint Unified School District, in partnership with parents, to provide a quality education program for all students that develops the knowledge, skills, abilities, and values needed for our students to reach their full potential.



Acknowledgments

The 2009-10 Adoption Budget represents the time and effort of a cross functional team. These budget revisions includes an extra effort by these organizations;

Human Resources

Fiscal Services

Education Services

The budget process normally begins in January of each year with the State of the State Address by the governor and continues through his Adopted Budget plan for the coming fiscal year. This was not a normal year, the state economic outlook and tax revenues severely declined after the budget adoption and the State has been in a fiscal emergency mode since November. There have been 2 mid year reductions to this years budget. Davis Joint Unified, like most school districts in California, is dependent upon the State for most of its revenue each year. The District's Adoption Budget revenue projection is developed based on the State Budget, along with the Districts' enrollment projection for the budget year.

The State of California continues to be in budget crisis with the costs of programs and services greatly outpacing State revenues. The start of the 2009-10 school year is impacted by this budget challenge and reductions in funding levels has greatly impacted our district in our ability to maintain our core educational program levels. The district went through a staff reduction process to adapt to lower state funding.

The federal government through the American Recovery and Reinvestment Act has helped to cover the reduction in funding and is being used this year to mitigate further reductions for the 2009-10 school year.

The key elements of the District's Adopted Budget include:

Keeping the System Going

- State funding decrease per Average Daily Attendance (ADA)
- Reductions to categorical programs
- Staff reductions
- Federal Stimulus funds

Special Purpose Funds

The special purpose funds, Cafeteria Adult Education and Child development will continue programs from 2008-09 with no increase from the State and with Adult Education being reduced by 20% from prior year levels. The Charter Schools fund is new for this year as part of the Da Vinci charter. The expenditures have been updated based on current trends for all funds.

Capital Facility Funds

The district is finished with the prior facilities master plan and is embarking on a planning process for the next ten years. This includes the disposition of surplus property, modernization and other program needs.



The District Revenue:

The District's total budgeted revenue for 2009-2010 is \$71,031,065. This is a decrease of \$5,143,660 from the 2008-09 estimated actuals. This decrease is mainly due to the decline in state funding. The General Fund makes up the largest portion and accounts for 90% of the total budget. Charter Schools is 5%, Cafeteria is 2%, and the remaining 7 funds for 3% of the total budgeted revenue.

DAVIS JOINT UNIFIED SCHOOL DISTRICT TOTAL REVENUE SOURCES ALL FUNDS			
FUNDS	2008- 09 ESTIMATED ACTUALS	2009- 10 ADOPTION BUDGET	DIFFERENCE FAV. / (UNFAV.)
GENERAL	\$71,588,856	\$63,581,602	(8,007,254)
CHARTER SCHOOLS	\$0	\$3,363,347	3,363,347
ADULT EDUCATION	523,645	518,875	(4,770)
CHILD DEVELOPMENT	453,125	473,590	20,465
CAFETERIA	1,540,651	1,560,651	20,000
DEFERRED MAINTENANCE	40,000	30,000	(10,000)
CAPITAL FACILITIES	448,055	418,000	(30,055)
BUILDING FUNDS	556,710	135,000	(421,710)
SELF INSURANCE	1,023,683	915,000	(108,683)
FOUNDATION-TRUST	-	35,000	35,000
TOTAL	\$76,174,725	\$71,031,065	(\$5,143,660)

The District Expenditures:

The District's total budgeted expenditures for 2009-2010 are \$75,421,724. This is a decrease of \$8,083,565 from the 2008-2009 estimated actuals. The General Fund makes up the largest portion and accounts for 90% of the total budget. Charter Schools accounts for 4% of the budget, Cafeteria 2%, State and Local Building funds account for 1%, and the remaining 4 funds for 3% of the total budgeted expenditures.

DAVIS JOINT UNIFIED SCHOOL DISTRICT TOTAL EXPENDITURES & USES ALL FUNDS			
FUNDS	2008- 09 ESTIMATED ACTUALS	2009- 10 ADOPTION BUDGET	DIFFERENCE FAV. / (UNFAV.)
GENERAL	\$73,713,754	\$67,907,067	\$5,806,687
CHARTER SCHOOLS		\$3,050,225	(\$3,050,225)
ADULT EDUCATION	610,326	535,366	74,960
CHILD DEVELOPMENT	494,482	468,592	(25,890)
CAFETERIA	1,591,137	1,560,651	30,486
DEFERRED MAINTENANCE	712,628	625,000	87,628
CAPITAL FACILITIES	1,249,061	97,196	1,151,865
BUILDING FUNDS	4,065,218	262,627	3,802,591
SELF INSURANCE	1,023,683	910,000	113,683
FOUNDATION-TRUST	-	5,000	(5,000)
TOTAL	\$83,460,289	\$75,421,724	\$8,038,565

The Development of the General Fund Budget:

The general fund reflects the educational priorities, strategic plan, and vision of the District. It is the largest fund and supports the primary role of teaching and learning for K-12 education.

The General Fund budget is divided into two categories: Unrestricted funds and Restricted/ Categorical funds. The budget is the planning document that provides for the delivery of the educational priorities for the District. This year, the state moved most of the prior restricted categorical funds to unrestricted general purpose as part of categorical flexibility. Additionally, the district is receiving federal stimulus funds to supplement and support our current programs. The federal funds require an additionally level of reporting to account for the use of the funds and its impact on educational program.

The major categories for the budget include salaries and fringe benefits, books and materials, services and operations, and equipment. The categorical/ restricted budget is developed and monitored by specific programs, because of the different regulations and requirements for the various grants.

The revenues and expenditures are built on assumptions, which include, but are not limited to enrollment and actual attendance data, staffing formulas, grant information, fixed cost estimates, and historical data.

General Fund Overview:

The General Fund revenue is projected to decrease \$8,007,254. This net decrease is mainly due to the state proposed reduction of state funding.. The total General Fund expenditures are \$67,414,971. This is a decrease of \$5,854,202. Due to state budget reductions the General Fund is operating at a \$3m deficit. The deficit for the 2009-10 fiscal year is being covered by federal stimulus funds and district reserves. The district will have to address this deficit for the 2010-11 fiscal year.

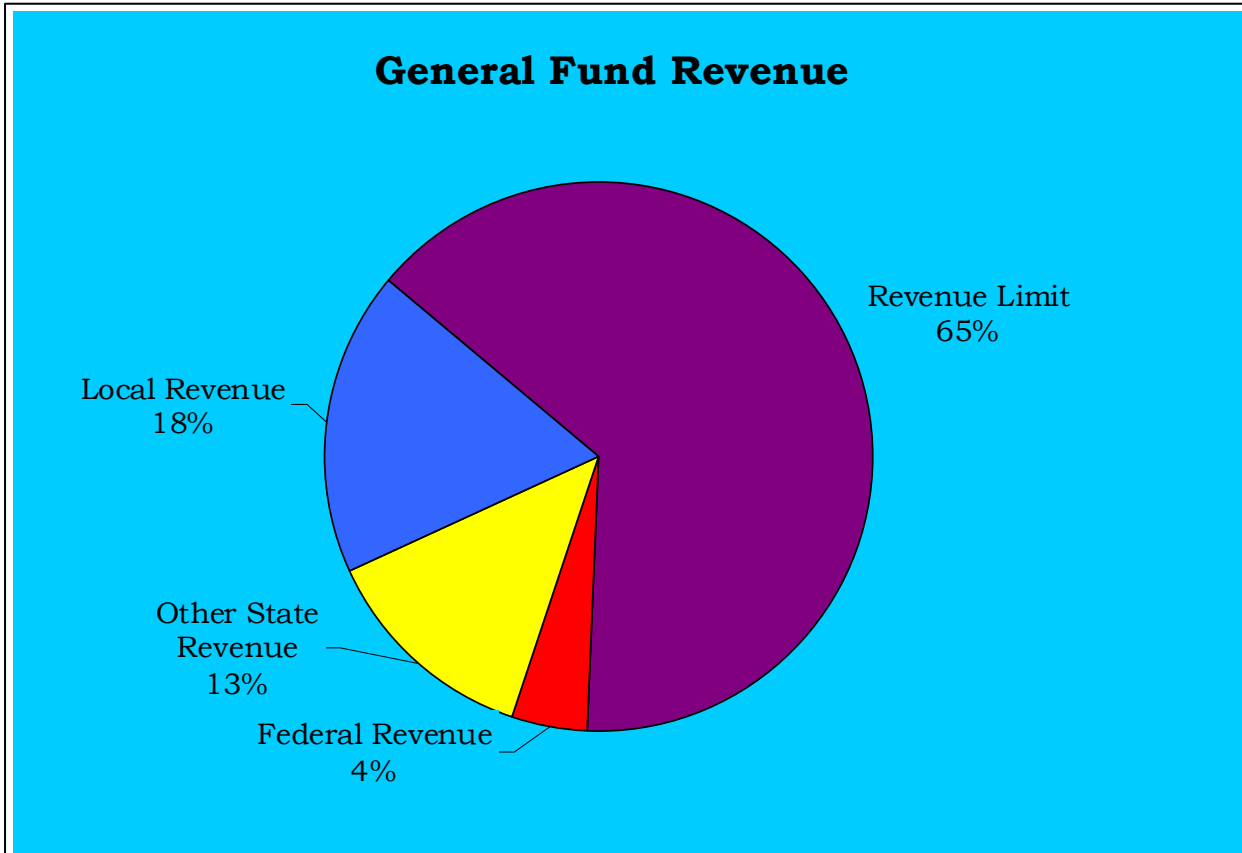
Overall the General Fund is deficit spending and is balanced by utilizing beginning balances and one-time funding sources. The operating deficits will need to be covered in future years by a combination of revenue increases and/or expense reductions. The 09-10 budget meets the 3% required reserve level.

**DAVIS JOINT UNIFIED SCHOOL DISTRICT
GENERAL FUND SUMMARY**

Description	<----- 2008-09 ESTIMATED ACTUALS ----->			<----- 2009-10 ADOPTION BUDGET----->		
	UNRESTRICTED	RESTRICTED	TOTAL	UNRESTRICTED	RESTRICTED	TOTAL
REVENUES	\$58,381,537	\$13,207,319	\$71,588,856	\$54,451,262	\$9,130,340	\$63,581,602
EXPENDITURES	\$56,162,948	\$17,106,225	\$73,269,173	\$49,989,855	\$17,425,116	\$67,414,971
OTHER FINANCING SOURCES/USES	(\$3,155,522)	\$2,710,941	(\$444,581)	(\$5,436,786)	\$4,944,690	(\$492,096)
NET INCR. (DECR.) IN FUND BALANCE	(\$936,933)	(\$1,187,965)	(\$2,124,898)	(\$975,379)	(\$3,350,086)	(\$4,325,465)
BEGINNING FUND BALANCE JULY 1ST	\$5,810,577	\$4,983,772	\$10,794,349	\$4,873,644	\$3,795,807	\$8,669,451
ENDING FUND BALANCE JUNE 30TH	\$4,873,644	\$3,795,807	\$8,669,451	\$3,898,265	\$445,721	\$4,343,986
<u>COMPONENTS OF ENDING BALANCE</u>						
Revolving Cash/Stores	\$53,500	\$0	\$53,500	\$53,500	\$0	\$53,500
Legally Restricted Balances	\$0	\$3,795,807	\$3,795,807	\$0	\$445,721	\$445,721
Designated for Economic Uncertainties	\$2,211,413	\$0	\$2,211,413	\$2,037,215	\$0	\$2,037,215
<u>Other Designations:</u>						
Carryover/Commitments	\$100,000		\$100,000	\$0		\$0
Parcel Tax Balance Measures Current	\$211,917		\$211,917	\$243,878		\$243,878
Contingency Reserve	\$650,000		\$650,000	\$650,000		\$650,000
Multi-year Budget Balance Reserve	\$1,259,265		\$1,259,265	\$524,338		\$524,338
BTSA Consortium	\$387,549		\$387,549	\$389,334		\$389,334
Undesignated Amount	\$0	\$0	\$0	\$0	\$0	\$0

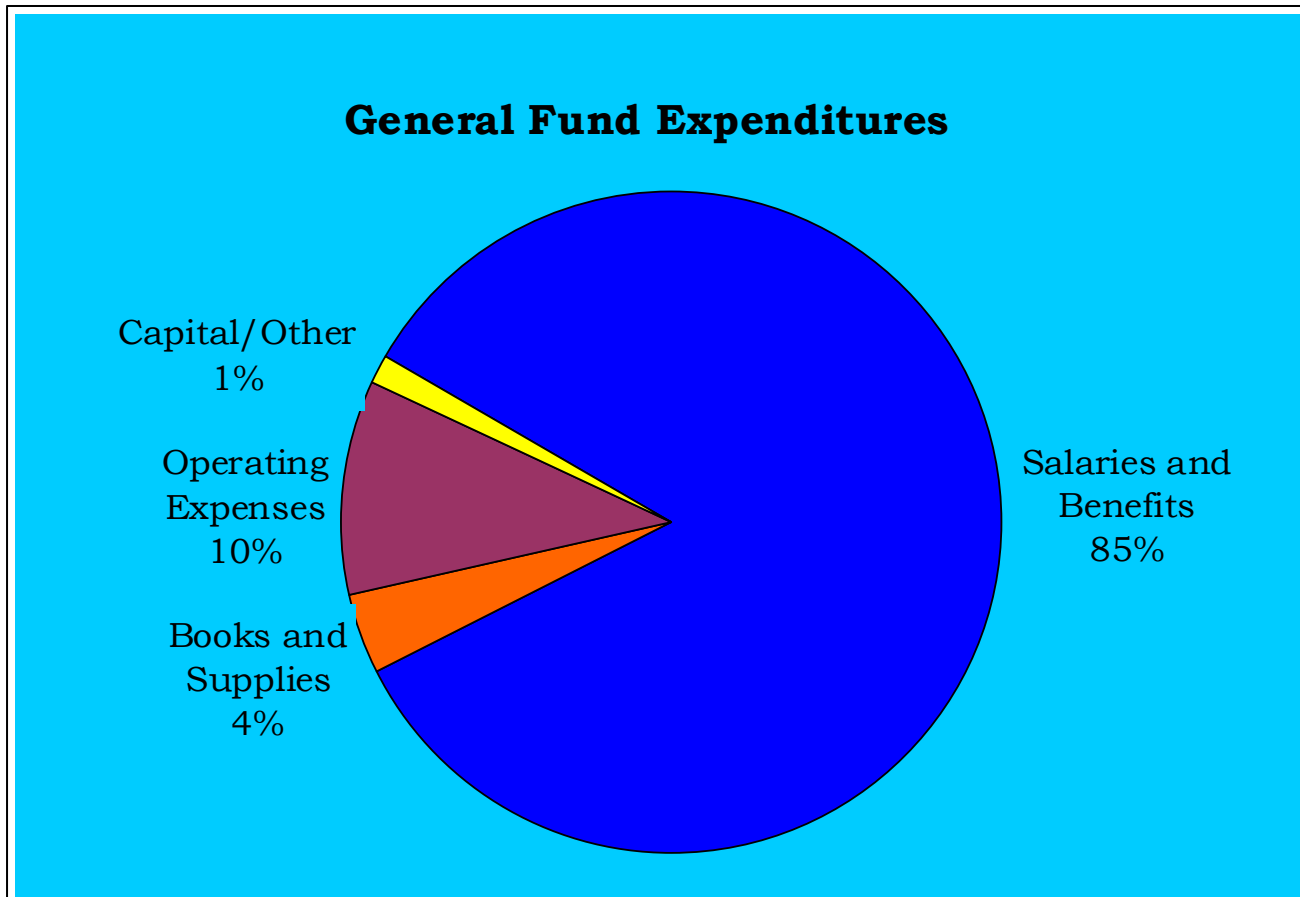
General Fund Revenue Sources:

The District's total general fund budgeted revenue for 2009-10 is \$63,581,602. The majority of the District's General Fund Revenue is generated through the District's student attendance (Revenue Limit), 65% and Other State Revenue at 13%. Both of these sources are determined by State funding and together they account for **78% of the General Fund Revenue**. Federal and Local Revenue make up the remaining portion of the District's General Fund revenue. Local Revenue includes education funding from the community through voter approved parcel taxes. The local parcel tax revenue of 6.5m and is 10% of the District's total funding.

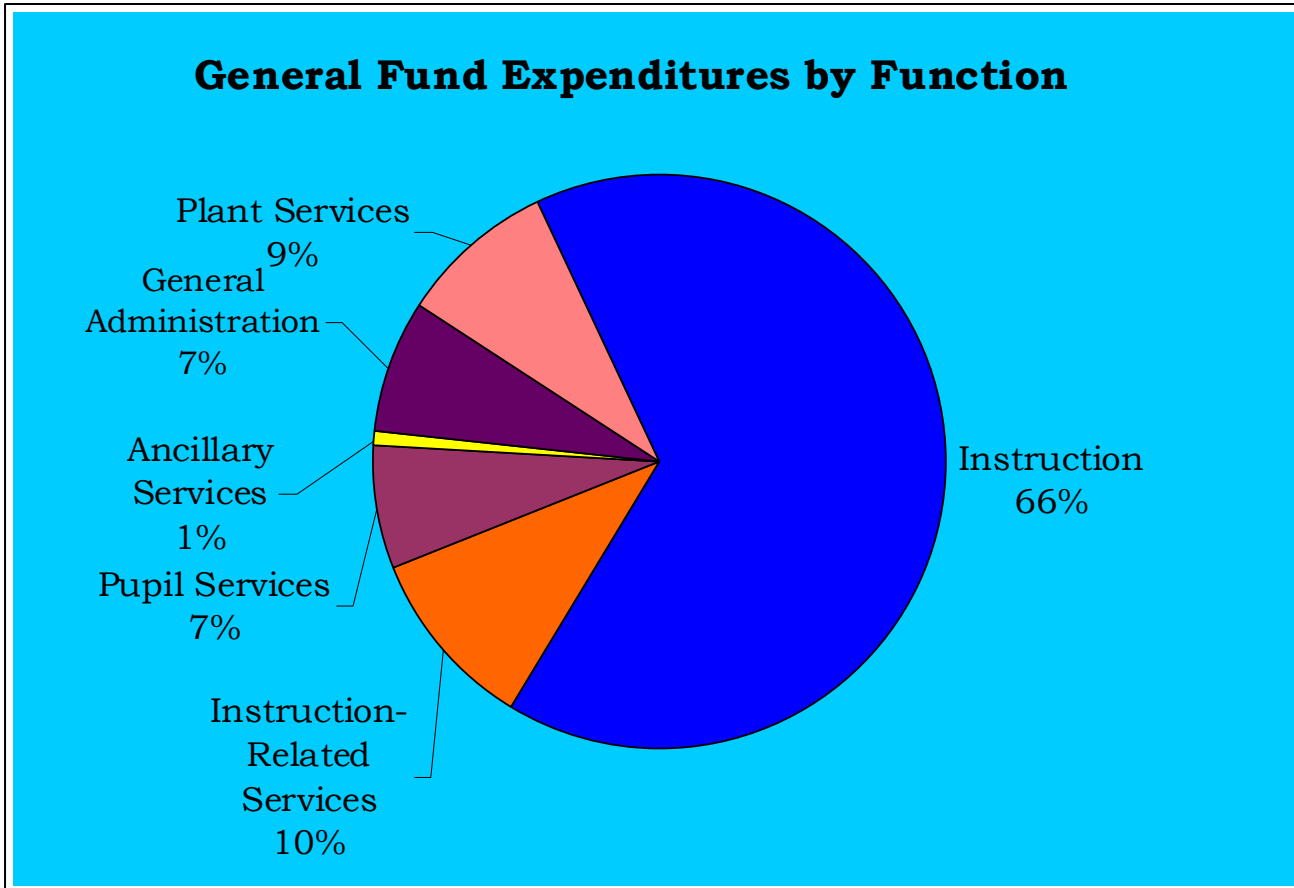


General Fund Expenditures:

The District's total general fund budgeted expenditures for 2009-10 are \$67,414,971. The majority of the General Fund budget expenditures, **85% are spent on employee costs**. Operating Expenses which includes utilities, copier, postage, phone expenses and other contracted services is 10%. Books, instructional supplies, office supplies and computer equipment are 4% with the remaining 1% spent on capital and other outgo.



On a functional basis, The majority of the General Fund budget expenditures, **66% are spent for direct Instruction**. This includes teachers and para-educators costs, instructional supplies and services. 10% is spent for Instruction related services which includes supervision of instruction, library services and teacher staff development. Another 9% is spent for Plant Services. This is for utilities, custodial, grounds and routine maintenance. 7% is spent for Pupil Services which includes counseling, psychology, speech therapy, health services, and attendance. General Administration is 7% of the total General Fund Expenditures. The remaining is for Ancillary Services 1%.



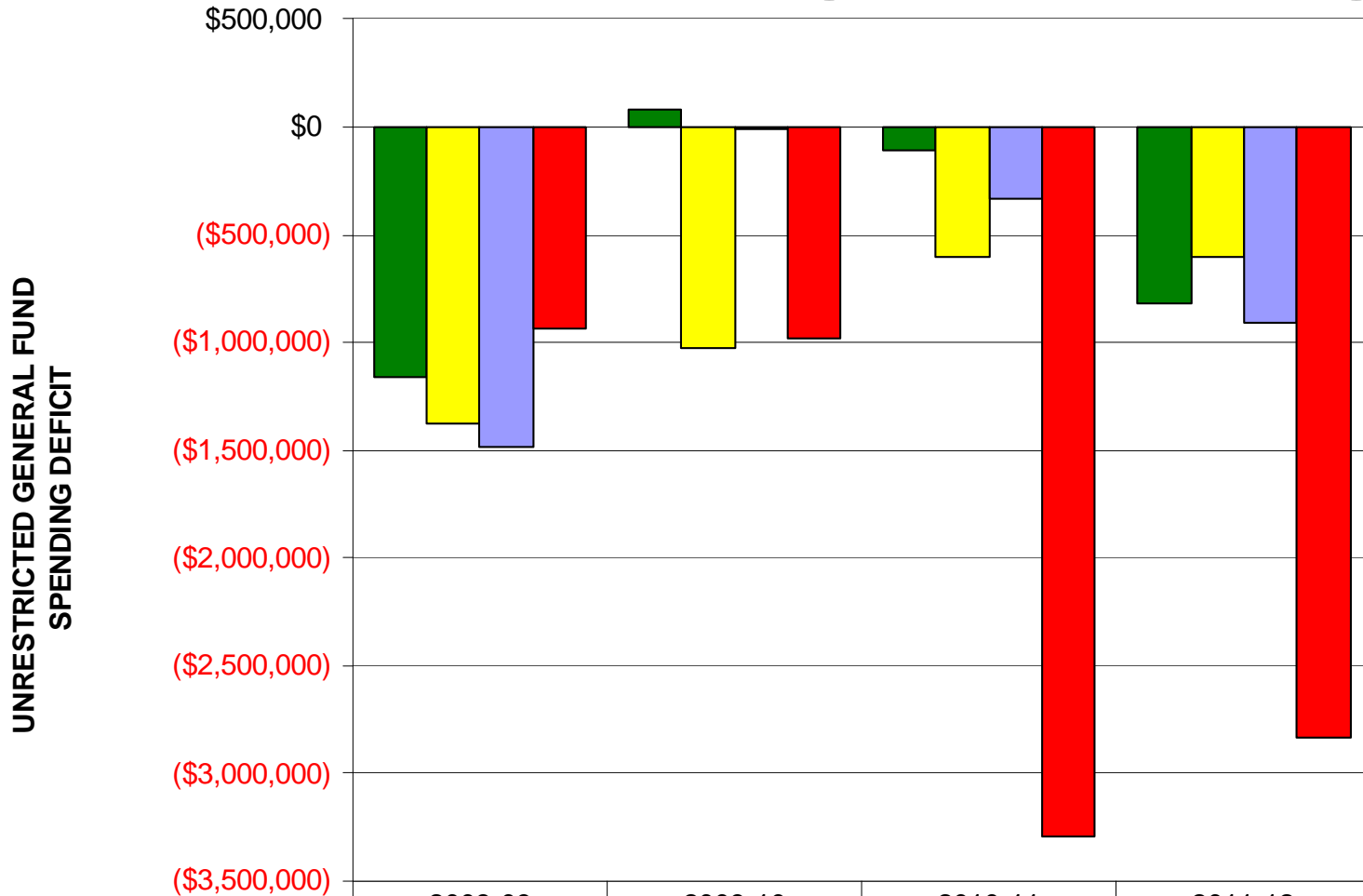
The Adoption Budget for the General Fund is a Multi-Year Budget. It includes a final estimate for the current year 2008-09, a detailed budget for the upcoming year 2009-10, and a summary budget for 2010-11 and 2011-12.

The financial health of the district is assessed by the review of these four years. Budget assumptions for changes in revenue and expenses are key to the future projections. These include assumptions for Enrollment and Daily Attendance, Salary Agreements, Funding Changes and expected cost inflation.

Taking these factors into consideration, the General Fund for Davis Joint Unified is deficit spending and needs an increase to revenue and/or a reduction of expenditures for the 2010-11 fiscal year.. The budget is not balanced for the 2010-11 fiscal year and will require board action by First Interim to maintain a “positive” budget status.

Key Assumptions	2008-09	2009-10	2010-11
Enrollment	8,535	8,100	8,071
<i>Change in Enrollment</i>	69	(435)	(29)
Average Daily Attendance (ADA)	8,243	7,795	7,795
<i>Change in ADA</i>	0	(448)	-
Total Revenue Limit Formula per ADA	\$6,111	\$6,395	\$6,453
Funded Revenue Limit per ADA	\$5,432	\$5,246	\$5,294
Revenue Limit Deficit	-11.1%	-18.0%	-18.0%
UNFUNDED PER PUPIL REVENUE	(\$679)	(\$1,149)	(\$1,159)
UNFUNDED ATTENDANCE REVENUE	(\$5,595,416)	(\$8,956,581)	(\$9,037,812)
ESTIMATED COLA %	5.69%	4.25%	0.90%
FUNDED COLA%		0.00%	0.90%
FUNDED COLA \$/ADA *****	\$0	\$0	\$48
FUNDED COLA \$'S *****	\$0	\$0	\$370,879
Step & Column Increases		\$727,945	\$727,945

Deficit Spending Challenge



	2008-09	2009-10	2010-11	2011-12
■ Budget Adoption 08-09	(\$1,157,690)	\$79,102	(\$107,972)	(\$821,268)
■ First Interim 08-09	(\$1,378,895)	(\$1,029,449)	(\$599,534)	(\$599,534)
■ Second Interim Budget 08-09	(\$1,482,771)	(\$5,871)	(\$330,919)	(\$908,864)
■ Budget Adoption 09-10	(\$936,933)	(\$975,379)	(\$3,289,984)	(\$2,837,773)

**DAVIS JOINT UNIFIED SCHOOL DISTRICT
2009-10 ADOPTION BUDGET
GENERAL FUND UNRESTRICTED SUMMARY**

Description	2008-09	2009-10	2010-11	2011-12
REVENUES	\$58,381,537	\$54,451,262	\$54,793,770	\$55,867,398
EXPENDITURES	\$56,162,948	\$49,989,855	\$53,018,646	\$53,506,591
OTHER FINANCING SOURCES/USES	(\$3,155,522)	(\$5,436,786)	(\$5,065,108)	(\$5,198,580)
NET INCR. (DECR.) IN FUND BALANCE	(\$936,933)	(\$975,379)	(\$3,289,984)	(\$2,837,773)
BEGINNING FUND BALANCE JULY 1ST	\$5,810,577	\$4,873,644	\$3,898,265	\$608,281
ENDING FUND BALANCE JUNE 30TH	\$4,873,644	\$3,898,265	\$608,281	(\$2,229,492)
<u>COMPONENTS OF ENDING BALANCE</u>				
Revolving Cash/Stores	\$53,500	\$53,500	\$53,500	\$53,500
Designated for Economic Uncertainties	\$2,211,413	\$2,037,215	\$2,025,225	\$2,033,167
<u>Other Designations:</u>				
Carryover/Commitments	\$100,000	\$0	\$0	\$0
Parcel Tax Balance Measures Current	\$211,917	\$243,878	\$293,878	\$193,878
Contingency Reserve	\$650,000	\$650,000	\$650,000	\$650,000
Multi-year Budget Balance Reserve	\$1,259,265	\$524,338	\$0	\$0
BTSA Consortium	\$387,549	\$389,334	\$389,334	\$389,334
Undesignated Amount	\$0	\$0	(\$2,803,656)	(\$5,549,371)

Budget Opportunities & Risks

The multi-year budget is based upon key revenue assumptions which can change dramatically in the future. The largest amount of the District's revenue is based upon student enrollment & attendance revenue (ADA). The major assumptions for this revenue source includes our enrollment trend and the State's ability to fund the statutory per student rate. The State continues to reduce education funding to cover its budget deficit.

The district has opportunities for more federal stimulus funding in a second round stabilization funds and special education funding support.

**Davis Joint Unified School District
Staffing Guidelines
2009-2010**

	ELEMENTARY SCHOOL	JUNIOR HIGH SCHOOL	HIGH SCHOOL
<u>Certificated:</u>			
Principals	1.0 FTE per School	1.0 FTE per School	1.0 FTE per DSHS & DVHS 0.5 FTE KHS
Vice Principals		0.5 - 1.0 FTE per School	2.0 FTE DHS
Teachers	K-3 22:1 * 4-6 31:1 *	31:1 Staffing Ratio 1 Prep Period + 9th Grade CSR 22:1 + 7th Period * + At Risk 0.25 *	31:1 Staffing Ratio 1 Prep Period + 10th Grade CSR 22:1 + 7th Period * + At Risk 0.5 * + Voc. Education 1.0 *
Reading Teachers	1.0 FTE per K-6 School *		
Math Specialists	2.0 FTE * * Funded by Parcel Tax	* Funded by Parcel Tax	* Funded by Parcel Tax
Grade 4-6 Prep	.148 FTE per Class		
Music Programs	3.4 FTE Gr. 4-6		
Other Teacher Allocations			
Measure W		1.6 - 2.0 FTE per School *	5.4 DHS, 0.4 ea. DSIS *
Counselors	None	1.0 FTE per 400 Pupils *	1.0 FTE per 400 Pupils *
King & DSIS			1.0 FTE per 200 Pupils
Head Counselors		0.2 FTE per School	0.4 FTE DHS
Librarians	0.5 FTE per School	0.5 FTE per School	1.0 FTE DHS
Athletics			0.8 FTE DHS
Student Activities			0.2 FTE DHS
Stipends *		Department Chair, Co-curricular, Athletics, Student Activities	Dept. Chair, Co-curricular, Athletics
	* Funded by Parcel Tax	* Funded by Parcel Tax	* Funded by Parcel Tax

**Davis Joint Unified School District
Staffing Guidelines
2009-2010**

	ELEMENTARY SCHOOL	JUNIOR HIGH SCHOOL	HIGH SCHOOL
Classified:			
Site Secretary	1.75 FTE per school 0.25 Fairfield	2.5 FTE per school	7.375 FTE
Registrar/Attendance			1.0 FTE
ASB Clerk/Bank			0.625 FTE
Clerical Support		0.3125 FTE above 550 Pupils	
Campus Safety	\$21 per Pupil	0.125 FTE per 80 Pupils \$21 per Pupil	0.125 FTE per 80 Pupils
Library Assistant Add'l Measure Q Funded	.875 FTE per School	1.375 FTE per School 0.20 - 0.25 FTE per School	2.0 FTE DHS 0.20 - 0.25 FTE DHS
Reading Aides (Meas. Q)	0.20 to 0.25 FTE per School		
Custodians	2.0 FTE per School 0.25 Fairfield	2.0 to 2.50 FTE per School	6.75 FTE (DHS & IPAB)

The Development of Other Fund Budgets:

The District establishes budgets for other funds usually required by the state or general accounting requirements. The other funds consist of the Charter Schools, Adult Education, Child Development, Cafeteria, Deferred Maintenance, Capital Facilities & Building funds, Self Insurance, Foundation-Trust.

The Charter Schools fund is the Da Vinci 7-12 charter funded by state funding mostly based upon enrollment. This school is self supporting and does not negatively impact the general fund.

The Adult Education fund is funded by enrollment and by various federal, state, and local grants. It has been moved by the State to a categorically flexible program. The purpose of the fund is to provide opportunities for parents of students, pre-school students, seniors, and the community.

The Child Development fund is for early child development programs. It receives a general fund contributions at this time to cover a program deficit due to low enrollment.

The Cafeteria fund provides for the student nutrition services of the district. They prepare and serve thousands of nutritional meals on a daily basis. The sources of this revenue are Federal, State and Local Sales. It receives a general fund contributions at this time to cover a program deficit due to the district's low federal funding eligibility.

The Deferred Maintenance fund is generally funded by a combination of matching funds from the State and District funds. There is no State funding or District match for the 2009-10 budget. The purpose of the fund is to help address the long term maintenance needs of district facilities.

Capital Facility & Building funds are for major facility construction and modernization projects. They are funded by state revenues (if eligible) and locally approved property taxes.

The Self Insurance fund is established to pay for the District's employee dental benefit coverage.

The Foundation-Trust fund is used to manage donations for student scholarships.

**The Future of State Funding and Our Fiscal Position,
Bruce Colby, Associate Superintendent of Business Services**

This year's proposed State budget does not provide adequate funding to support our district programs. The State budget continues to have a deficit and the state economy and tax receipts are down.

Without adequate State funding levels, we continue to deficit spend in the General Fund to provide our current educational program expectations. The shortfall in revenue for this year is being made up through the use of ending fund balance reserves and federal stimulus funds. We need to work together as a community to find a on-going solution for the 2010-11 fiscal year and beyond